

## Message Text

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ORIGIN COA-02

INFO OCT-01 EUR-25 EA-11 ISO-00 COME-00 INT-08 DLOS-07

CG-00 DOTE-00 CIAE-00 INR-10 NSAE-00 RSC-01 DODE-00

L-03 FMC-04 EB-11 SWF-02 /085 R

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P 132141Z JUN 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

AMEMBASSY OTTAWA

C O N F I D E N T I A L STATE 126258

E.O. 11652: GDS

TAGS: EFIS XP JA

SUBJECT: JAPANESE VIOLATION OF BRISTOL BAY SALMON  
UNDERSTANDING

1. DEPT CALLED IN JAPANESE EMBOFF ON JUNE 12 AND PRESENTED TALKING PAPER REPEATED BELOW. DIRECTOR OF NATIONAL MARINE FISHERIES SERVICE SCHONING REVIEWED WITH EMBOFF BACKGROUND CONCERNING VOLUNTARY UNDERTAKING OF THE JAPANESE FISHING INDUSTRY. HE STRESSED THE CRISIS STATE OF THE BRISTOL BAY SALMON, THE EXTENSIVE RESTRICTIONS BEING PLACED ON ALASKAN FISHERMEN AND THE RESULTANT HARDSHIPS, THE INADEQUACY IN THE US VIEW OF THE JAPANESE INDUSTRY UNDERTAKING EVEN IF OBSERVED, AND THE PROBLEMS THIS VIOLATION POSES FOR MAINTAINING THE CONFIDENTIALITY OF THE UNDERTAKING. DEPTOFF AND SCHONING EMPHASIZED THAT INCIDENT MAKES CREDIBILITY OF INDUSTRY HIGHLY SUSPECT. EMBOFF PROMISED TO TRANSMIT TO TOKYO IMMEDIATELY.

2. TEXT OF TALKING PAPER: QTE THE DEPARTMENT OF STATE  
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DESIRES TO DIRECT THE ATTENTION OF THE EMBASSY OF JAPAN

TO A VIOLATION BY JAPANESE FISHING VESSELS OF THE VOLUNTARY UNDERTAKING BY THE JAPANESE SALMON INDUSTRY OF MEASURES TO PRESERVE BRISTOL BAY SALMON AS STATED IN A TALKING PAPER PRESENTED TO ASSISTANT SECRETARY INGERSOLL BY AMBASSADOR YASUKAWA ON MAY 14.

ON JUNE 8, 1974, A U.S. COAST GUARD AIRCRAFT OBSERVED EIGHT JAPANESE SALMON GILLNET VESSELS FISHING WITHIN THE AREA IN WHICH SUCH VESSELS WERE TO REFRAIN FROM FISHING DURING THE PERIOD MAY 15 - JUNE 20. THE EIGHT VESSELS OBSERVED FISHING IN VIOLATION, RANGING FROM 5 TO 28 MILES SOUTH OF 56 DEGREES NORTH, WERE: HK2-11371; HK2-12000; HK2-13502; HK2-13547; HK2-13577; HK2-13567; HK2-13864; AND HK2-13940. TWO ADDITIONAL VESSELS, HK2-13696 AND HK2-13951, WERE OBSERVED UNDERWAY IN THE PROHIBITED AREA, BUT NOT FISHING. THE JAPANESE FISHERIES AGENCY PATROL VESSEL TOYO MARU WAS NOTIFIED BY THE COAST GUARD OF THE OBSERVED VIOLATION.

ON JUNE 9, A COAST GUARD VESSEL CONDUCTED A COURTESY BOARDING OF THE SALMON MOTHERSHIP JINYO MARU AND DISCUSSED THE INCIDENT. THE FLEET COMMANDER STATED THAT HE WAS FULLY AWARE OF THE TERMS OF THE VOLUNTARY UNDERTAKING CONCERNING THE PROHIBITED AREA.

THE UNITED STATES GOVERNMENT VIEWS WITH GREAT CONCERN THE FAILURE OF THE JAPANESE SALMON FISHING INDUSTRY TO ABIDE BY THE TERMS OF ITS VOLUNTARY CONSERVATION MEASURES TO PROTECT THE SERIOUSLY DEPLETED BRISTOL BAY SALMON. THE OBSERVATION OF THE VIOLATION BY THE SECOND UNITED STATES SURVEILLANCE FLIGHT RAISES SERIOUS QUESTIONS AS TO THE INTENT OF THE JAPANESE FISHING INDUSTRY TO ADHERE TO THE MEASURES WHICH THEY PROFESS TO HAVE ADOPTED.

THE VIOLATION OF THE VOLUNTARY CONSERVATION MEASURES, WHICH ARE CONSIDERABLY LESS THAN HAD BEEN SOUGHT BY THE UNITED STATES, IS VIEWED AS SERIOUSLY DETRACTING FROM THE CREDIBILITY OF THE JAPANESE SALMON FISHING INDUSTRY. END QTE.

3. FOR TOKYO: MAKE REPRESENTATIONS TO APPROPRIATE GOJ  
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OFFICIALS. FOR OTTAWA: INFORM FISHERIES AND MARINE SERVICE OF REPRESENTATION AND DELIVER COPY OF TALKING PAPER. SISCO

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** SALMON, TREATY VIOLATION, FISHING INDUSTRY, FISHING AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 13 JUN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** garlanwa  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974STATE126258  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** COA:PAWELLING/RTLEROY:SL  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
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**Office:** ORIGIN COA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:**  
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**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** garlanwa  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 15 APR 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <15 APR 2002 by izenbei0>; APPROVED <31 JUL 2002 by garlanwa>  
**Review Markings:**

Declassified/Released  
US Department of State  
EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** JAPANESE VIOLATION OF BRISTOL BAY SALMON UNDERSTANDING  
**TAGS:** EFIS, XP, JA  
**To:** TOKYO OTTAWA  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005